

City of Walla Walla
Transportation Benefit District (TBD)
December 21, 2022 - City Council Session

Annual Report & Work Plan

Including:

2021 Financial Report
2022 Construction Schedules
2022 Project Map

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This document is prepared in accordance with the Walla Walla City Transportation Benefit District (TBD) requirements as provided in the City of Walla Walla Municipal Code 2.60.020, Revised Code of Washington (RCW) 36.73.160(2), and City of Walla Walla Ordinance 2011-19 and its Bylaws, specifically:

“A district shall issue an annual report, indicating the status of transportation improvement costs, transportation improvement expenditures, revenues, and construction schedules, to the public and to newspapers of record in the district.”

2021/2022 TBD Annual Report - Project Funding/Expenses

A summarized financial report can be found on page 8 of this document.

2021 REVENUE & FUND BALANCE (Actual) \$6,134,095 (\$5,582,000 was projected in 2020)

\$ 4,310,957	Carried over from 2020
\$ 1,820,275	Sales Tax Revenue (\$1,275,000 was projected in 2020)
\$ 2,863	Interest Earnings

2021 EXPENSES (Actual) \$1,346,733 (\$1,955,000 was projected in 2020)

\$ 521,120	Park Street (Alder St to Howard St) (IRRP025)
\$ 433,110	Alder/Poplar (Merriam St to Colville St) (TBD9023)
\$ 277,082	Poplar Street (Colville St to 5 th Ave) (TBD9026)
\$ 50,899	9 th Avenue / SR 125 (ST1711)
\$ 25,669	Plaza Way (Village Way to Taumarson Rd) (TBD9024)
\$ 24,702	Miscellaneous TBD Administration, Public Process, and GIS Services (TBD9000)
\$ 10,992	Pine Street (2 nd Ave to 9 th Ave) (TBD9025)
\$ 1,983	Pavement Preservation (TBD9022)
\$ 1,176	Poplar Street (14 th Ave to 5 th Ave) (IRRP028)

2022 REVENUE & FUND BALANCE (Projected) \$6,592,000

\$ 4,787,362	Carried over from 2021
\$ 1,800,000	Sales Tax Revenue
\$ 5,000	Interest Earnings

2022 EXPENSES (Projected) \$2,310,000

\$ 1,400,000	Alder/Poplar (Merriam St to Colville St) (TBD9023)
\$ 400,000	Poplar Street (Colville St to 5 th Ave) (TBD9026)
\$ 250,000	Park Street (Alder St to Howard St) (IRRP025)
\$ 100,000	Pine Street (2 nd to 9 th) (TBD9025)
\$ 40,000	Poplar Street (14 th Ave to 5 th Ave) (IRRP028)
\$ 30,000	Plaza Way (Village Way to Taumarson Rd) (TBD9024)
\$ 30,000	Miscellaneous TBD Administration, Public Process, and GIS Services (TBD9000)

- \$ 20,000 2024 Pavement Preservation Projects
 - Rose St – Entire Length (ST2401)
 - 2nd Ave – Birch St to Howard St (ST2402)
 - Other Streets TBD (TBD9022)
- \$ 20,000 School Avenue/Pleasant Street Intersection Realignment (TBD9027)
- \$ 10,000 9th Avenue/SR125, Plaza Way, Tietan St, and The Dalles Military Road (ST17011)
- \$ 10,000 Isaacs Avenue (Division to Tausick Way) (IRRP018)

2022 TBD Annual Work Plan & Construction Schedules

ALDER STREET/POPLAR STREET (Merriam Street to Colville Street)

Scope - Work will include complete roadway reconstruction, ADA sidewalk ramp replacements, street lighting improvements, water, sewer, and stormwater improvements on portions of Alder Street (TBD #3), Poplar Street (TBD #8), and Palouse Street (TBD #24), as shown on the attached project map. The most significant change will be removing traffic signals at the Alder/Park, Alder/Palouse, and Poplar Palouse intersections, as roundabouts will replace them.

Cost - The total project cost is estimated at \$8 million. The City obtained a \$2.7 million Washington State Transportation Improvement Board Urban Arterial Program Grant and will use City utility funding of \$3.1 million, leaving TBD funding estimated at \$2.2 million.

Schedule – The Alder/Poplar Corridor Study was completed in 2019, and City Council awarded the design contract to Anderson Perry in September of that year. The design-related work and right-of-way acquisition was completed in January 2022 and advertised for bid that same month. The construction contract was awarded in March, and construction began in April. A winter shutdown will be implemented in December 2022, with full completion in the spring of 2023. Construction is running concurrently and adjacent to the Poplar Street (Colville to 5th) project noted below.

POPLAR STREET (Colville Street to 5th Avenue)

Scope - Work includes complete roadway reconstruction with a channelization modification from four vehicle travel lanes to a 3-lane configuration with a single travel lane in each direction, a center turn lane, and bike lanes. Other improvements include ADA sidewalk ramp replacements, street lighting improvements, enhancement of the traffic signals at 2nd and 5th, and replacement of the traffic signals at 1st, 3rd, and 4th with pedestrian-activated crosswalk enhancements (RRFB’s) and water, sewer, and stormwater improvements. The project includes portions of 2nd Avenue (TBD #5) from Alder to Birch and Poplar Street (TBD #8) from 5th to Colville, as shown on the attached project map.

Cost - The total project cost is estimated at \$8.2 million. The City has been very fortunate to receive \$4.5 million in grants: a \$2.1 million federal - City Safety Program Grant, a \$1.3 million federal – Surface Transportation Block Grant, and a \$1.2 million state - Department of Ecology stormwater grant. After allocating about \$1.5 million of City utility funding and \$335,000 of City transportation funding, TBD funding is estimated at \$1.8 million.

Schedule – The Alder/Poplar Corridor Study was completed in 2019. The City Council Awarded a design contract to David Evans & Associates, Inc. on September 9, 2020. The design-related work was

completed in December 2021 and advertised for bid in January 2022; the construction contract was awarded in February, with construction starting in March. A winter shutdown will be implemented in December 2022, with full completion in the spring of 2023. This project is being constructed adjacent and concurrent to the above Alder/Poplar project.

PARK STREET – (Alder St to Howard St)

Scope - This project includes roadway and utility reconstruction on portions of Howard Street (TBD #4), Park Street (TBD #16), and Palouse Street (TBD #24), as shown on the attached project map. TBD is partnering to fill gaps on Park Street that are ineligible for the IRRP program, therein realizing a complete project.

Cost - The total project cost is estimated at \$4.8 million, with IRRP carrying the bulk of the expense and with support from a Washington State Department of Ecology stormwater grant. TBD's project funding is estimated at \$668,000.

Schedule - The project started design in late 2019, construction began in April 2021, and is planned for completion in late 2022.

PINE STREET (2nd Ave to 9th Ave)

Scope – This project will completely reconstruct Pine Street (TBD #19) from 2nd Ave to 9th Ave, as shown on the attached project map. Pine Street will see some minor widening, the addition of bike lanes, a left turn lane at a new 9th Avenue/State Route 125 intersection traffic signal, and realignment of 5th Avenue approaches to Pine Street to eliminate the skewed intersections. Other improvements include illumination, pedestrian sidewalk ramps and blub-outs on some minor streets, water sewer, and stormwater improvements, including stormwater swales near the 5th Avenue intersection.

Cost – The total project cost is estimated at \$6.9 million. The City submitted a \$1.7 million DOE grant in September of 2021 and was awarded in July 2022. The City also submitted a \$1.2 million National Highway Freight Program (NHFP) grant in March of 2022, a \$1.2 million Pedestrian and Bicycle Program Grant (PBP) in May of 2022, and a \$4.1 million Safe Streets for All (SS4A) grant in September of 2022. \$1.4 million of City utility funding is projected, and if no other grant funding is realized, TBD project funding is estimated at \$3.8 million.

Schedule – A contract for initial design, surveying, and right-of-way (ROW) determination was executed in July 2020. A contract for the final design will be executed in early 2023. The project is planned for construction in 2025. This provides nearly two years for design, allows for additional hurdles brought by federal funding and WSDOT coordination, and to acquire the ROW needed to facilitate the 9th/Pine traffic signal.

POPLAR STREET (14th to 5th Avenue)

Scope – This project will completely reconstruct Poplar Street (TBD #8) from 14th Ave to 5th Ave as shown on the attached project map. Work includes complete roadway reconstruction with a channelization modification from four vehicle travel lanes to a 3-lane configuration with a single travel lane in each direction, a center turn lane, and bike lanes. Other improvements include street lighting, ADA sidewalk ramp replacements, enhancement of the traffic signal at 9th Avenue, and water, sewer, and stormwater improvements.

Cost - The total project cost is estimated at \$11 million. In September 2021, the City submitted a \$2.2 million Department of Ecology grant which was awarded in July 2022. The City also submitted a \$2 million Pedestrian and Bicycle Program grant in May 2022. The City will pursue additional grant opportunities in 2023 and 2024. Currently, the primary City funding for this project is the Infrastructure Repair and Replacement Program (IRRP). TBD funding is presently limited to grant pursuit. TBD funding may be added in the construction phase if other grants are not realized by that time.

Schedule – The Alder/Poplar Corridor Study was completed in 2019. This is the third phase of the corridor, and the City will pursue a consultant to begin design in 2023. Construction is tentatively planned for 2025 but may be delayed pending grant success.

PLAZA WAY (Village Way to Taumarson Road / Prospect Avenue)

Scope – This project will continue the Plaza Way improvements from where the 2021 construction on 9th Avenue/SR-125, Plaza Way & The Dalles Military Road (noted below) ended. This project includes the complete reconstruction of a portion of Plaza Way (TBD #7), as shown on the attached project map. Improvements will include adding new pedestrian and bicycle facilities, lighting, realignment at the currently offset intersection with Country Club Road and Whitney Road (which will require right-of-way acquisition), and sewer and stormwater utility work.

Cost – The total project cost is estimated at \$8.1 million. The TBD has established \$170,000 of TBD funding to initiate design, determine right-of-way (ROW) needs, and pursue grant opportunities. Consideration of design and ROW early will help place the City and the TBD in the best position to pursue grant support. In October 2022, the City submitted a \$392K grant application to DOE for design support. The City will look for other grant opportunities, though the Pine Street and Poplar Street projects noted above are higher priorities.

Schedule – This project is currently unscheduled as right-of-way, and additional grant funding is pursued. While a contract for Initial design, surveying, and right-of-way determination was executed in July 2020, ROW is a lengthy process, and the City has yet to determine the best design in this regard. Design and ROW are not fully funded, and construction is tentatively set for 2026.

2024 PAVEMENT PRESERVATION

Scope - These pavement preservation projects seek to cost-effectively keep good roads good by applying a surface preservation treatment or maintenance seal. A ¼" chip seal will be applied to the entire length of Rose Street (TBD #1). This project also includes reconfiguring from 4-lanes to 3-lanes with a center turn lane and bike lanes, which requires reconfiguring multiple traffic signals and a railroad signal. As shown on the attached project map, a micro-seal will be applied to 2nd Avenue (TBD #5) from Birch Street to Howard Street. Additionally, the City will look to gain from a quantity of scale by treating additional City streets, which have yet to be determined.

Cost – In February 2021, the City applied for several National Highway System (NHS) Pavement Preservation grants and, in June, was awarded \$924,000 for Rose Street and \$638,000 for 2nd Avenue on the attached project map. In March of 2022, the City applied for a City Safety Program Grant for Rose Street and, in July, was awarded \$750,000. The total project cost for 2nd Ave and Rose St is estimated at \$3.6 million. Grant funding is \$2.3 million, meaning TBD funding will cover the remaining \$1.3 million.

\$1.4 million of TBD funds is also proposed for the additional City streets, bringing the total preservation projects cost to \$5 million with \$2.7 million from TBD.

Schedule – Design was initiated in late 2022. Projects will be advertised for contractor bids in the fall of 2023 for construction in the summer of 2024.

SCHOOL AVENUE & PLEASANT STREET INTERSECTION REALIGNMENT

Scope – This project would completely reconstruct the misaligned intersection of Pleasant Street at School Avenue (TBD #23), adjacent to Berney Elementary School. This would include radar reader speed feedback signs, curb bulb-outs to shorten pedestrian crosswalk exposure, improved illumination, and water, sewer, and stormwater utility improvements.

Cost – This project is estimated at \$1.7 million. The City submitted a \$694,000 Safe Routes to School (SRTS) Grant application in June of 2022. With City utility funding estimated at \$600,000, the remaining \$406,000 would be funded by the TBD.

Schedule – This is a grant-dependent project. The SRTS awards are scheduled for July 2023. If awarded, design and ROW would begin soon after the award, with construction estimated for 2025.

9th AVENUE / SR125, PLAZA WAY & THE DALLIES MILITARY ROAD

Scope – The Washington State Department of Transportation (WSDOT) is managing this project. The heart of this project is the removal of the subject intersection traffic signal and replacement with a roundabout. Other improvements include improved pedestrian facilities, lighting, replacement of the traffic signal at Plaza Way and Tietan Street, water, sewer, and stormwater utility improvements. The project includes resurfacing a portion of Tietan Street (TBD #6), and complete reconstruction of portions of Plaza Way (TBD #7), 9th Avenue/State Route 125, and The Dalles Military Road, as shown on the attached map.

Cost – WSDOT estimates the total project cost at \$7.1 million. Federal and state grants predominantly cover this. TBD funding is estimated at \$198,000.

Schedule – The construction contract was awarded to Nelson Construction, and work began in April 2021 and was substantially completed that fall, with final completion in the spring of 2022.

ISAACS AVENUE (DIVISION ST TO TAUSICK WAY)

Scope – This Isaacs Avenue project (TBD #2) provided a complete roadway reconstruction with a 3-lane section consisting of a single travel lane in each direction, a center turn lane, and bike lanes on each side. It included new traffic signals at Roosevelt, Wilbur, and Tausick intersections, illumination, RRFB's, school zone flashers with radar reader/driver feedback signs, median islands, ADA ramps, and water, sewer, and stormwater improvements.

Cost - The total project cost was \$9.7 million, with \$6 million in outside grant funding. Most of the local funding was from the City's utilities. TBD participation was under 0.5 million.

Schedule – The Isaacs Avenue Corridor study was completed in 2015. The first phase (Park to Division) was designed in 2016 and constructed in 2017. This phase was designed in 2017-2018 and constructed in 2019-2021, with project closeout completed in 2022.

2022 TBD FUNDED PROJECT SUMMARY (See Project Map)

The active construction projects in 2022 are:

- Alder Street / Poplar Street (Merriam St to Colville St)
- Poplar Street (5th Ave to Colville St)
- Park Street (Alder St to Howard St)

Projects in design and/or pursuit of grant funding in 2022 are:

- Pine Street (2nd Ave to 9th Ave)
- Poplar Street (14th Ave to 5th Ave)
- Plaza Way (Village Way to Taumarson Rd/Prospect Ave)
- 2024 Pavement Preservation Projects (2nd Ave, Rose St, and Others TBD)
- School Avenue & Pleasant Street Intersection Realignment

Projects where construction is complete and are being closed out in 2022 are:

- 9th Avenue/SR125, Plaza Way & The Dalles Military Road
- Isaacs Avenue (Division to Tausick Way)

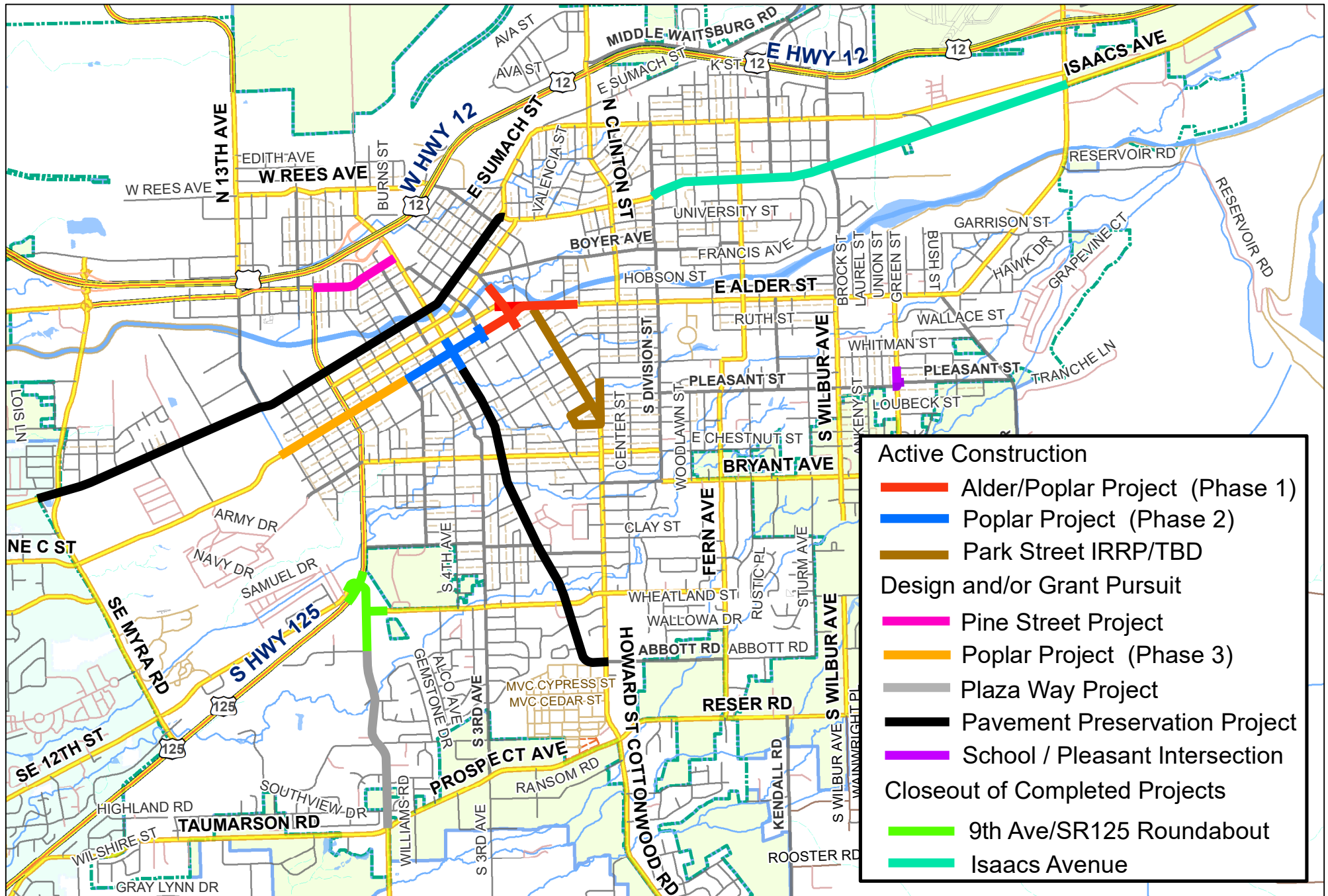
City of Walla Walla Transportation Benefit District
 Schedule of Revenues, Expenditures, and Changes in Fund Balance
 for the Period Ended December 31, 2021
(Unaudited)

	2021 YTD	2022 Budget
Fund balance beginning	\$ 4,310,957	\$ 4,787,362
Grant revenues and transfers	-	-
Sales tax revenue	1,820,275	1,800,000
Interest earnings	2,863	5,000
Revenues and fund balance	\$ 6,134,095	\$ 6,592,362
City transportation Projects	\$ 1,346,733	\$ 2,310,000
Accounting/auditing	-	-
Expenditures	\$ 1,346,733	\$ 2,310,000
Ending Fund Balance	\$ 4,787,362	\$ 4,282,362

City of Walla Walla Transportation Benefit District
 Summary of Sales & Use Tax Receipts by Month

Month	2021
January	113,482
February	114,457
March	160,941
April	148,906
May	158,059
June	164,391
July	154,823
August	169,444
September	166,825
October	150,028
November	158,976
December	159,942
Total	1,820,275

2022 Transportation Benefit District Funded Projects



Active Construction

- Alder/Poplar Project (Phase 1)
- Poplar Project (Phase 2)
- Park Street IRRP/TBD

Design and/or Grant Pursuit

- Pine Street Project
- Poplar Project (Phase 3)
- Plaza Way Project

Closeout of Completed Projects

- 9th Ave/SR125 Roundabout
- Isaacs Avenue