



COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM

2020 ANNUAL ACTION PLAN

**Support Services Department
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Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The City of Walla Walla's Community Development Block Grant (CDBG) 2020 Annual Action Plan (Plan) outlines the objectives and outcomes identified as a result of extensive data analysis and public participation. The Plan presents an outline of community needs and a market analysis addressing housing, homelessness, special needs populations, and community and economic development. The purpose of the Plan is to provide a roadmap to guide the city in allocating CDBG resources to high-level priority needs. Funding levels are expected to be approximately \$1.6 million over the next five years.

Needs exist citywide, however, two Census Tracts, 9205 and 9206, have received the designation of a Neighborhood Revitalization Strategy Area (NRSA) due to higher percentages of low- to moderate-income (LMI) households, higher concentration of minority populations, older housing stock, lower education levels, greater percent of families that are cost burdened, and higher unemployment rates. Due to these conditions, the city will focus housing rehabilitation and economic development CDBG activities in the NRSA. It is important to highlight that Census Tract 9205 has also received designation from the Department of Treasury as an Opportunity Zone and therefore this location has an additional incentive to attract private investment and leverage CDBG dollars.

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The following table lists the goals, objectives and outcomes of the 2020 Annual Action Plan.

Annual Goals and Objectives

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Promote the Preservation Development and Sustainability of Affordable Housing	2020	2021	Affordable Housing	City wide, NRSA	Safety, security, neighborhood improvements	CDBG	Homeowner housing rehabilitated; rental housing rehabilitated
2	Promote Healthy, Vibrant Neighborhoods	2020	2021	Non-Housing Community Development	NRSA	Health, safety, transportation	CDBG	Public facility or infrastructure activities other than LMI housing
3	Maintain and Enhance the Quality of Life for All Citizens of Walla Walla	2020	2021	Non-Housing Community Development	City wide, NRSA	Neighborhood revitalization; self-sufficiency; health; safety	CDBG and other	Persons served
4	Support the Retention and Creation of Employment Opportunities	2020	2021	Non-Housing Community Development	City wide, NRSA	Neighborhood revitalization; self-sufficiency	CDBG and other	Businesses assisted

Revised 10.4.19

Goals and Objectives

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

This is the second year of the second five-year Plan the City of Walla Walla has developed since becoming an independent jurisdiction in 2014. Past projects were developed based on community need and in response to the findings of the needs assessment, market analysis, and citizen participation. The goals were similar to those proposed for this most recent update of the 5-year plan and included: minor and major home repair; park improvements; sidewalk and ADA ramp installation; construction of a teen shelter; public services such as adult literacy classes, neighborhood revitalization led by Commitment to Community, and pro-bono legal assistance; increasing the safety of neighborhoods by installing solar lights on homeowner occupied homes that border alleyways; and assisting with the update of Walla Walla County's 5-year Homeless Housing Plan, to which the city is signatory.

In addition to these programs, starting in 2018 the city implemented a micro-business assistance program that provides technical assistance and financing to low- to moderate-income business owners or start-ups. This program to date has served a total of 58 businesses.

To date, over 13,000 people have seen improvements to their neighborhoods through park improvements, new sidewalks and ADA ramps, home repairs, added security lights, new public facilities, business assistance, and public services that directly impact the quality of their everyday life. The goals of the CDBG program continue to this new Plan and build on the success of past activities and projects.

In the 2019 program year, 18 homes were fitted with security lighting, 3 homes underwent major repairs, 29 businesses received technical assistance and 23 received business grants, 35 tripping hazards were eliminated from low- to moderate-income areas, and a total of 1,155 people benefitted from public services offered thanks to the CDBG program.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

The citizen participation and consultation process were guided by the CDBG Citizen Participation Plan. Entities that were consulted in the development of the Plan were either contacted via email, telephone, or in-person meetings. The list of participating organizations is as follows:

- CDBG Advisory Group
- Blue Mountain Action Council
- Blue Mountain Heart 2 Heart
- Catholic Charities
- City of Walla Walla Departments

- Community Council
- Comprehensive Healthcare
- Joe’s Place
- Jonathan M. Wainwright Memorial VA Medical Center
- Juvenile Rehabilitation
- Local Realtors Association
- Northwest Association of Community Development Managers
- Port of Walla Walla
- Residents of low-income neighborhoods
- STAR Project
- The Health Center
- United Blind of Walla Walla
- United Way
- Valley Residential Services
- Walla Walla Community College
- Walla Walla County Department of Community Health
- Walla Walla Disability Network
- Walla Walla Homeless Alliance
- Walla Walla Housing Authority
- Washington State Department of Children, Youth, and Families
- Washington State Department of Social and Health Services
- YMCA
- YWCA

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

Input gathered during the development of the 2020 Annual Action Plan (AAP) included a community meeting held in the Neighborhood Revitalization Strategy Area, a 15-day public comment period, and one public hearing.

The comments received at the public hearing held on November 6, 2019 on the draft 2020 AAP are as follows:

- Ted Kohler, Housing Director, Blue Mountain Action Council – Appreciation for the funds the City provides to BMAC to administer the Home Repair Program, which he clarified is a Revolving Loan Program. CDBG funds often allow BMAC to leverage weatherization grant dollars to

improve energy efficiency of homes. Preserving and improving existing housing stock is very important. The greatest affordable housing already exists and is not being maintained, hence the importance of continuing to support the home repair program. Advocates for the City to increase the program citywide.

- Carolina Alvarado, Resident of the Washington Park neighborhood - Thanked Council for the lights put on her house and in the alley behind her home. She is very appreciative for all that the City has done in taking time through the CDBG program to benefit her and her neighbors.

Comments received at the community meeting held on November 13, 2019 include:

- Seven neighbors from the Edith and Carrie neighborhood were present for the stakeholder meeting. Most comments were regarding the importance of the home repair program, continued interest in seeing the exterior security lighting program expand, and support for the micro-business assistance and public services programs. Addressing ongoing issues with old street trees and burnt out street lights were also mentioned as priority needs.

One other comment was received during the 15-day public comment period from Councilmember Steve Moss. He commended the alley lighting program and expressed strong support for the home rehabilitation and minor home repair programs. He shared suggestions for future considerations for the CDBG program such as backloading fees for housing-related construction activities in CDBG eligible areas through a waiver or match-grant program, designating use of old (pre-entitlement) CDBG funds to support ongoing CDBG activities, and address blighted properties and abandoned homes with CDBG funds to clear the areas for future redevelopment. Councilmember Moss also noted the importance of exploring possibilities to leverage the City's designated Opportunity Zone by attracting other private and public investments to the area.

6. Summary of comments or views not accepted and the reasons for not accepting them

To date there have not been comments or views that are not reflected in this Plan. Some of the comments provided by Councilmember Moss are included in the larger Consolidated Plan and relate to updating policies and practices citywide. All comments and views will be addressed in this plan or throughout the span of the 5-year Consolidated Plan. All comments received supported the activities proposed in the 2020 AAP.

7. Summary

The goals, objectives, and outcomes selected for the 2020 Annual Action Plan are a continuation of the activities and established priority needs gathered through citizen input for the 2019-2023 Consolidated Plan. The City of Walla Walla, together with residents, service providers, and all community stakeholders, will continue to work together toward the city's mission to provide municipal services and programs essential to a desirable community in which to live, work, and play, with a common goal of

improving the quality of life and well-being of all. The City of Walla Walla will use CDBG funding to help bring this about through the implementation of the CDBG National Objective of benefitting low- and moderate-income persons.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	WALLA WALLA	Support Services

Table 1 – Responsible Agencies

Narrative (optional)

Consolidated Plan Public Contact Information

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AP-10 Consultation – 91.100, 91.200(b), 91.215(I)

1. Introduction

The City of Walla Walla consulted with multiple entities in order to capture a realistic and holistic picture of the nature of the community's housing, homeless, health, infrastructure, and human services delivery systems and unmet needs. The city will support coordination of efforts by being present at community meetings and gatherings and bringing together identified stakeholders when implementing citywide strategies.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

The city is a member of the local Continuum of Care, sits on the Council on Housing, and is a member of the Youth Alliance. All these organizations work across sectors with private, non-profit, and public providers with the goal of improving the availability and conditions of housing and homeless services in Walla Walla.

Coordination of housing assistance and services can be seen in the work of the Anchor Community Initiative, Council on Housing participation with County as CoC lead, development of a robust By Name List for youth, veterans, and individuals and families experiencing homelessness. The city is present and active in each of these groups.

With respect to economic development, the city is working in coordination with the Walla Walla Valley Chamber of Commerce, the Port of Walla Walla, and local businesses and financial institutions to promote small business development and increase access to capital for start-up businesses owned by low- and moderate-income individuals. They were also selected by the National League of Cities to join in an Early Learning Nation collaborative to improve the quality of services available to families with children in order to improve the economic vitality of the jurisdiction.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

In preparing the Action Plan the City met with Walla Walla County Department of Community Health (DCH), the responsible entity for the State of Washington Balance of State Continuum of Care.

Walla Walla is a participant in an interlocal agreement designating Walla Walla County as lead agency in the oversight of the 5-Year Homeless Housing Plan. The Police Department participates in the annual Point-in-Time Count, also lead by the County. Council members serve as ex-officio members of several

community service providers' boards, commissions, task forces, etc. The CDBG Coordinator serves on the board of the Youth Alliance to address the needs of unaccompanied youth, including housing. This active participation in the community keeps the city abreast of resources and programs specifically designed for people experiencing homelessness or at risk of homelessness.

The City has recently been working with the County to identify local strategies to better serve the needs of unsheltered homeless individuals in the area. In 2015 the City opened an emergency sleep site that is overseen by a local non-profit. The County provides financial support for the sleep site. This is currently the only low-barrier sleep site in Walla Walla, and it is often at capacity.

In addition, the city is working closely with the county and other community stakeholders working to address youth and young adult homelessness with the help of A Way Home Washington and the Office of Homeless Youth Anchor Community Initiative. The goal is to create a community-wide system that ensures youth experiencing homelessness or at-risk of homelessness are quickly identified, monitored, and provided the assistance needed to secure housing by 2022.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

Walla Walla County falls under the State of Washington Balance of State Continuum of Care. Walla Walla County does not receive ESG funds.

HMIS administration and operation is overseen by the county and trained staff at the Housing Authority, Blue Mountain Action Council, Successful Training and Re-entry (STAR) Project, and the YWCA.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	Port of Walla Walla
	Agency/Group/Organization Type	Regional organization
	What section of the Plan was addressed by Consultation?	Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Met with Executive Director to discuss economic development strategy for undeserved small businesses in the jurisdiction.
2	Agency/Group/Organization	Walla Walla Housing Authority
	Agency/Group/Organization Type	PHA
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homelessness Strategy Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Discussions with Executive Director about affordable housing challenges and needs of residents they serve. The executive director also became a member of the CDBG Advisory Group to improve coordination and communication.
3	Agency/Group/Organization	Walla Walla County Department of Community Health
	Agency/Group/Organization Type	Other government - County
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Discussed items addressed in the 5-year Homeless Housing Plan with the Homeless Coordinator. Efforts will be made to improve community awareness and participation in addressing issues surrounding homelessness.
4	Agency/Group/Organization	Blue Mountain Action Council
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-homeless Services-Employment
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Anti-poverty Strategy Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Spoke with CEO and Housing coordinator to discuss highest impact areas and populations for housing and public services.
5	Agency/Group/Organization	Walla Walla Council on Housing
	Agency/Group/Organization Type	Other government - County Planning organization Business and Civic Leaders

	What section of the Plan was addressed by Consultation?	Homelessness Strategy Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Spoke with the council on raising community awareness and influencing policy surrounding homeless housing strategies citywide.
6	Agency/Group/Organization	YWCA
	Agency/Group/Organization Type	Services-Victims of Domestic Violence
	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children Homelessness Strategy Non-Homeless Special Needs Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Talked with CEO about supporting successful transition for female heads of household from surviving to thriving and what services support that successful transition.
7	Agency/Group/Organization	Walla Walla Police Department
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Discussions with the Chief of Police on activity downtown relating to homelessness and unaccompanied youth. Focus on finding long-term solutions as a community rather than criminalizing homelessness.
8	Agency/Group/Organization	Washington Park Neighbors
	Agency/Group/Organization Type	Civic Leaders Neighborhood Organization

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Economic Development Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Met with Washington Park neighbors to discuss strategies to increase safety and quality of life in neighborhood and discuss strategies to appropriately address homelessness and economic development needs in the area. This area is part of the City's NRSA.
9	Agency/Group/Organization	Craft3
	Agency/Group/Organization Type	Regional organization Community Development Financial Institution
	What section of the Plan was addressed by Consultation?	Economic Development Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Meetings with local and regional lenders to assess market conditions in Walla Walla for economic development opportunities geared specifically towards minority and women owned businesses.
10	Agency/Group/Organization	Walla Walla Valley Chamber of Commerce
	Agency/Group/Organization Type	Business Leaders
	What section of the Plan was addressed by Consultation?	Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Met with board members and CEO to strategize around economic development initiatives the City's CDBG program can be a part of or help bring to fruition.
11	Agency/Group/Organization	Walla Walla Community College
	Agency/Group/Organization Type	Other government - State Major Employer

	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Market Analysis Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Met with staff and faculty members to coordinate workforce training efforts, open more classes to Spanish-speakers in the community, and strategize around growing programming at the College that serves low- to moderate-income individuals needs.
12	Agency/Group/Organization	Community Council
	Agency/Group/Organization Type	Regional organization Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Met with Executive Director and staff to discuss findings of a region-wide community conversation and studies that have taken place over the year and to learn more about efforts being taken to address region-wide priorities.
13	Agency/Group/Organization	Catholic Charities
	Agency/Group/Organization Type	Services-homeless
	What section of the Plan was addressed by Consultation?	Homelessness Needs - Unaccompanied youth
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Talk with Executive Director regarding youth experiencing homelessness and systems coordination to better serve youth in and out of the homeless services system.
14	Agency/Group/Organization	PocketiNet
	Agency/Group/Organization Type	Services - Broadband Internet Service Providers Services - Narrowing the Digital Divide

	What section of the Plan was addressed by Consultation?	Broadband internet access
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Discussions held with owners to inform city strategies and policies around broadband infrastructure and small cell technology to broaden access to internet services locally.
15	Agency/Group/Organization	Walla Walla County Emergency Management Department
	Agency/Group/Organization Type	Agency - Emergency Management
	What section of the Plan was addressed by Consultation?	Emergency Management and Disaster Recovery
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	City participates in regular regional meetings to discuss continuity of operations, emergency management, and evacuation plans. Coordinated with agency to discuss resiliency strategies and outreach particularly with non-English speaking community members.

Identify any Agency Types not consulted and provide rationale for not consulting

N/A

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Washington State Department of Commerce	Homelessness
Walla Walla Urban Area Comprehensive Plan	City of Walla Walla	20-year plan identifies housing, economic development, public improvement priorities and strategies
City of Walla Walla Strategic Plan	City of Walla Walla	Quality of life, city services, infrastructure needs

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Homeless Housing Plan	Walla Walla County Department of Community Health	Homelessness and those at-risk of becoming homeless; homelessness data and prevention strategies
City of Walla Walla Citizen Survey	City of Walla Walla	Community needs, quality of life
City of Walla Walla Bicycle and Pedestrian Plan	City of Walla Walla	Health, multi-modal transportation, quality of life, public infrastructure improvements
Community Health Improvement Plan	Walla Walla County Department of Community Health	Health, quality of life, residential home rehabilitation needs, childcare needs
Regional Transportation Plan	Walla Walla Valley Metropolitan Planning Organization	Transportation
Affordable Housing Study Report	Walla Walla Community Council	Meeting safe and affordable housing needs for the region.

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

The Citizen Participation Plan (CPP) was updated in 2016 and guides the public participation process for the CPP, the Consolidated Plan, amendments to the Consolidated Plan, the Annual Action Plan, and the Annual Performance Report. Based on the strategies outlined in the CPP, the City conducted several face-to-face and telephone interviews with service providers and area agencies. The current Walla Walla 20-Year Comprehensive Plan and respective public input was also used to guide goal setting. Citizen input into the Comprehensive Plan involved over 200 people in community and neighborhood meetings, focus groups, agency consultation, public outreach, and public hearings. Two neighborhood meetings were held in the Carrie Center and focused on the needs of low- and moderate-income Census Tracts (CTs) 9205 and 9206. Outreach for the meetings was performed by Commitment to Community, a Blue Mountain Action Council neighborhood outreach team, who collectively contacted over 120 residents about the two meetings. The City of Walla Walla facilitated the meetings and provided translation into Spanish. While some CDBG activities will be city-wide, most will be targeted to CTs 9205 and 9206 which are both designated low- to moderate-income. Forty-seven percent the city's minority households live in these two census tracts.

The development of Neighborhood Revitalization Strategy Area (NRSA) coincided with outreach in CTs 9205 and 9206.

One public hearing for the City's CDBG 2020 Annual Action Plan was held at Walla Walla City Hall, 15 N. 3rd Avenue. Legal notice of the hearing was published in the local newspaper on October 22nd and the hearing was held on November 6, 2019. A 15-day public comment period ran from October 24 to November 14, 2019 and offered the public the opportunity to review and comment on the draft plan. The final CDBG 2020 Annual Action Plan, which incorporated public comments from the 15-day comment period, was brought before Council and was approved on December 4, 2019. Notice of the hearings and public comment period were per the citizen participation plan.

A resident of Census Tract 9205 served on the CDBG Advisory Group. The concerns and needs of persons with disabilities were enumerated by county and state service providers, as well as non-profit service agencies with awareness of the day-to-day requirements of special needs persons. The advisory group took all comments into consideration along with the findings of the needs assessment, market analysis, and existing studies and plans for which extensive citizen input was received.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
1	Public Meeting	Minorities Non-English Speaking - Specify other language: Spanish Persons with disabilities	Commitment to Community Neighborhood Revitalization group and neighbors who live in Census Tract 9205.	Neighborhood commented on the importance of the home repair program, were very interested in seeing the exterior lighting program expand and were also supportive of the micro-business assistance and public services programs. Addressing ongoing issues with street trees, street lights, and sidewalks were also mentioned as priority needs.	N/A	
2	Newspaper Ad	Non-targeted/broad community	None.	No comments received.	N/A	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
3	Public Hearing	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p>	Residents living in target Census Tracts 9205 and 9206.	<p>Home repair program is seen as a benefit to the community and low-income homeowners and is encouraged to continue and expand.</p> <p>Appreciation shared for the lighting program that has benefited many low-income neighborhoods and is seen as a positive change to areas that used to be dark and crime ridden.</p>	N/A	

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

Funding levels established by HUD for the 2020 Grant Year are detailed below.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	400,585	0	0	400,585	1,080,000	Funding amounts are established by HUD. Available funds will be used to make comprehensive improvements in targeted neighborhoods and citywide.

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City actively seeks CDBG leveraging opportunities and will continue to do so. Examples include partnerships with the Walla Walla Housing

Authority and multiple private and public organizations to address affordable housing, Blue Mountain Action Council to support services for low-income families, Commitment to Community to engage neighborhood residents in the selection of improvements, private utility providers and state funds to finance weatherization and lighting in conjunction with home repair, leveraging CDBG funds with public improvement funding from local, state, and federal resources, and private contributions from local financial institutions to support economic development activities in the NRSA and Opportunity Zone areas.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

Public agencies are seriously examining options to use land they currently own for activities identified in this plan, such as the need for more affordable housing.

Discussion

See above.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Increase Affordable and Accessible Housing	2019	2023	Affordable Housing	City Wide West Walla Walla	Increased supply of affordable housing	CDBG: \$90,000 \$80,000	Rental units rehabilitated: 2 Household Housing Unit Homeowner Housing Rehabilitated: 13 Household Housing Unit
2	Enhance Quality of Life for Walla Walla Residents	2019	2023	Homeless Non-Homeless Special Needs Non-Housing Community Development	City Wide West Walla Walla	Enhance quality of life for Walla Walla residents	CDBG: \$60,000 \$90,000	Public service activities other than Low/Moderate Income Housing Benefit: 1800 2000 Persons Assisted
3	Promote Healthy and Vibrant Neighborhoods	2019	2023	Non-Housing Community Development	City Wide West Walla Walla	Promote healthy, vibrant neighborhoods	CDBG: \$88,470 \$68,470	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 1500 Persons Assisted
4	Support Economic Development Activities	2019	2023	Non-Housing Community Development	City Wide West Walla Walla	Support Economic Development	CDBG: \$82,000	Businesses assisted: 15 Businesses Assisted

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	Increase Affordable and Accessible Housing
	Goal Description	Major and minor home rehabilitation for owner-occupied and rental units.
2	Goal Name	Enhance Quality of Life for Walla Walla Residents
	Goal Description	Provide for public services that enhance self-sufficiency, programs for youth, families, and elderly, support for persons experiencing homelessness or at-risk of becoming homeless.
3	Goal Name	Promote Healthy and Vibrant Neighborhoods
	Goal Description	Public infrastructure improvements, such as sidewalks, curbs, street trees and lights, and improved public facilities.
4	Goal Name	Support Economic Development Activities
	Goal Description	Support job creation and retention; assisted existing small businesses with training, education, and financing.

Projects

AP-35 Projects – 91.220(d)

Introduction

The following are the priority needs identified for year one of the Consolidated Plan and continue to be priorities for this second year of the ConPlan. Projects include Home Rehabilitation, Public Services, Public Infrastructure improvements, and Economic Development. The National Objective for all Projects is to benefit low- to moderate-income persons.

Projects

#	Project Name
1	Home Repair
2	Public Services
3	Sidewalk Improvements
4	Economic Development
5	Planning and Administration

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The priority needs identified for year five of the Consolidated Plan are the same needs identified and addressed in the previous year of the Con Plan, which includes the need for more affordable housing, living-wage jobs, and improved internal and external perception of low-income neighborhoods. The National Objective addressed for all projects is activities benefitting low- and moderate-income persons.

The expected funding available for the 2020 Program Year was estimated for purposes of the Draft Plan that went through the public participation process and was based on past years' allocations. The exact allocation from Congress will not be released until a further date, so exact dollar amounts for projects are subject to revision as follows: the Administration and Planning budget will be adjusted to reflect 20% of the annual allocation; the Public Services budget will be adjusted to reflect no more than 15% of the annual allocation. After those adjustments, any remaining funds will be put into the Home Repair and Sidewalk Improvement budgets. If the allocation ends up being less than the estimated amount, the amount of funding for the Home Repair project would be reduced as needed.

AP-38 Project Summary
Project Summary Information

1	Project Name	Home Repair
	Target Area	City Wide West Walla Walla
	Goals Supported	Increase Affordable and Accessible Housing
	Needs Addressed	Increased supply of affordable housing
	Funding	CDBG: \$90,000 \$80,000
	Description	Minor and major home repairs to homes owned by low-moderate income homeowners or located in the West Walla Walla NRSA. Major home repairs include replacing roofs, installing heat and cooling systems, plumbing improvements, among others. Minor home repairs include installing exterior security lights on homes and properties to improve safety of homeowners and renters.
	Target Date	12/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	Approximately fifteen (15) low- to moderate-income families will benefit from this project.
	Location Description	This project will take place citywide, with an emphasis in repairing housing units in the West Walla Walla NRSA.
Planned Activities	Major home repairs include roof replacement, installing and improving heating and cooling systems, plumbing improvements for kitchens and/or bathrooms, etc. Minor home repairs include installing exterior security lighting to improve the safety of homes in low-income neighborhoods.	
2	Project Name	Public Services
	Target Area	City Wide West Walla Walla
	Goals Supported	Enhance Quality of Life for Walla Walla Residents
	Needs Addressed	Enhance quality of life for Walla Walla residents
	Funding	CDBG: \$60,000 \$90,000
	Description	Public Services include services for youth, families, elderly, persons with disabilities, persons experiencing homelessness, that are geared towards increasing self-sufficiency and revitalizing areas where there is a high concentration of low- to moderate-income families.
	Target Date	7/1/2021

	Estimate the number and type of families that will benefit from the proposed activities	Approximately 1,800 2,000 persons, roughly 700 low- to moderate-income families, will be served by this proposed project.
	Location Description	This project will serve residents citywide, with specific efforts geared towards families living in the West Walla Walla NRSA.
	Planned Activities	Activities include neighborhood clean-ups, organizing neighborhood meetings, services for youth, adult literacy classes, services focused on improving quality of life for low-income families such as job training and pro-bono legal assistance, services that address the needs of persons with disabilities and persons experiencing homelessness. <i>Additional funding was added to this program to assist low- to moderate-income families needing financial assistance for housing costs due to the coronavirus pandemic.</i>
3	Project Name	Sidewalk Improvements
	Target Area	West Walla Walla
	Goals Supported	Promote Healthy and Vibrant Neighborhoods
	Needs Addressed	Promote healthy, vibrant neighborhoods
	Funding	CDBG: \$88,470 \$68,470
	Description	Sidewalk improvements include constructing and replacing sidewalks, curbs, street trees and lights.
	Target Date	7/1/2021
	Estimate the number and type of families that will benefit from the proposed activities	Approximately 1,500 people, or roughly 600 families, living in low- to moderate-income neighborhoods will benefit from this project
	Location Description	These improvements are limited to low- to moderate-income areas that are predominately located in the West Walla Walla NRSA.
	Planned Activities	Planned activities include sidewalk replacement and construction of new sidewalk, installation of ADA ramps, improving quality and quantity of streetlights, and removing/replacing street trees when conditions dictate.
4	Project Name	Economic Development
	Target Area	City Wide West Walla Walla

	Goals Supported	Support Economic Development Activities
	Needs Addressed	Support Economic Development
	Funding	CDBG: \$82,000
	Description	Promote economic development activities that create and retain jobs and assist businesses owned by low- to moderate-income individuals.
	Target Date	12/31/2020
	Estimate the number and type of families that will benefit from the proposed activities	Approximately fifteen (15) low- to moderate-income families will benefit from this project.
	Location Description	Business owners citywide can participate in economic development activities. Particular focus will be on supporting businesses and job creation/retention in the West Walla Walla NRSA.
	Planned Activities	Activities include support for entrepreneurs and microenterprises through technical assistance, education, job training, mentorship, grants, and micro-loans.
5	Project Name	Planning and Administration
	Target Area	City Wide West Walla Walla
	Goals Supported	
	Needs Addressed	
	Funding	CDBG: \$80,115
	Description	Overall management and administration of the CDBG program, projects, and activities.
	Target Date	12/31/2020
	Estimate the number and type of families that will benefit from the proposed activities	This project supports the program overall and has no direct beneficiaries.
	Location Description	Citywide
	Planned Activities	Overall grant management and compliance oversight for all projects and activities.

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

CDBG activities will be targeted to Census Tracts (CTs) 9205 and 9206, which is designated as a Neighborhood Revitalization Strategy Area (NRSA). Both census tracts are low-income and have a higher percent of minority population when compared to the city at-large. It is estimated that between CTs 9205 and 9206 they will receive 60% of the activities funded by CDBG. At least half of the home repair, public services, economic development, and public infrastructure projects will take place within this NRSA. All of the funded activities will also be available to low- to moderate-income beneficiaries and areas citywide, and presumed 40% of the activities will happen outside of the NRSA.

Geographic Distribution

Target Area	Percentage of Funds
City Wide	40

Table 8 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

Data from the American Community Survey indicates a high need for investment in Census Tracts 9205 and 9206 indicate a high need for investment. There are higher poverty rates, lower incomes and property values, higher unemployment, and minority concentration. Neighborhoods in these census tracts have received some improvements over the past five years, however the need is still great. This information is what led to the development of an NRSA in this area.

Discussion

Public service allocations and CDBG planning and administration costs total 35% of the CDBG funds available. Those categories apply citywide. Guided by the priority needs identified by residents of the neighborhoods, planned activities will be chosen that enhance quality of life, improve neighborhood infrastructure, provide for job creation and microenterprise assistance, and increase quality and affordability of housing. Every effort will be made to leverage CDBG funding with other public and private resources to bring about comprehensive revitalization in low- to moderate-income areas and especially in the NRSA. Estimated percentage of funding that will be targeted to the West Walla Walla NRSA is 60%.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

Households will be supported through either the minor or major home repair programs.

One Year Goals for the Number of Households to be Supported	
Homeless	0
Non-Homeless	15
Special-Needs	0
Total	15

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	0
Rehab of Existing Units	15
Acquisition of Existing Units	0
Total	15

Table 10 - One Year Goals for Affordable Housing by Support Type

Discussion

15 households will participate in either the minor or major home repair program. Walla Walla CDBG funds will be directed toward the rehabilitation of five existing owner-occupied housing units. Common repairs include roof replacement, electric and plumbing repairs and installation heating units. CDBG funds will also assist with a minor home repair program that involves the installation of exterior security lighting on 8 homeowner occupied homes and 2 rental units occupied by LMI tenants to improve neighborhood safety and sense of security.

AP-60 Public Housing – 91.220(h)

Introduction

The city will continue to be an active partner of the Walla Walla Housing Authority and support its development of affordable housing.

Actions planned during the next year to address the needs to public housing

Public service activities, infrastructure replacement and construction projects, and economic development activities will all be open and available to residents of public housing.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

Information will be shared through public service activities and the micro-business assistance program to educate public housing residents on how to become more self-sufficient and what they need to know to become business owners and/or homeowners.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

N/A

Discussion

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

Walla Walla County Department of Community Health oversees the Walla Walla County 5-Year Homeless Housing Plan, to which the City of Walla Walla is a signatory. Beginning in 2019, the entity that oversees the implementation of the plan, the Council on Housing, started a review process of the current 5-Year Homeless Housing Plan and will be making recommendations on policy changes that align with priorities identified in the plan.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including:

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The City of Walla Walla will continue to partner with public partners such as Walla Walla County, the VA Medical Center, and the Walla Walla Housing Authority, as well as private and non-profit partners to better assess and address the needs of homeless persons in the community. The City will continue to provide support to and participate in the local Continuum of Care and the Youth Alliance, two agencies whose goal is to address needs of individuals, families, and youth and young adults experiencing homelessness.

The city's involvement in the Sleep Center will include ensuring case management services are provided to all persons utilizing the sleep center, that data is entered accurately into HMIS, tracking when housing placements are secured by Sleep Center residents that receive housing vouchers, and encouraging participation in the Exit Homelessness program provided by the Walla Walla Alliance for the Homeless.

The city's participation in the Anchor Community Initiative is actively developing and refining the coordinated entry system for youth and young adults ages 12-24. Part of this initiative includes adapting assessments to be youth-centered and involving youth and young adults in the decision-making process so that services and agencies are better positioned to serve the particular needs of youth.

Addressing the emergency shelter and transitional housing needs of homeless persons

The city will continue to support public and private partners that directly address the emergency and transitional housing needs of homeless persons. Moreover, the City of Walla Walla continues to support and explore efforts to increase affordable housing stock, transitional housing, and permanent supportive housing by way of its participation in the Council on Housing, the local Continuum of Care oversight body. It will continue to provide oversight and funding to the Sleep Center that is located on

city property.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The City of Walla Walla is not a direct provider of housing; however, the city will continue to do what it can to support public and private partners that address these issues directly. The City of Walla Walla is a signatory and supporter of the 5-year Homeless Housing Plan and will participate in bringing in trainings and outside resources in to help support local efforts to reduce and end homelessness. In addition, the city is a participant in Walla Walla's Anchor Community Initiative along with A Way Home Washington and the Washington State Office of Homeless Youth and is actively working on achieving functional zero, or “yes to yes,” for unaccompanied youth that are experiencing homelessness by 2022.

In 2016 the city developed an app that service providers, first responders, and community members can refer to as a centralized resource center for homeless and other services available in the community. The city continues to update the app regularly and is also piloting its use as an intake “site” for coordinated entry.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

Efforts undertaken by the City of Walla Walla to increase affordable housing will help to reduce the number of persons experiencing homeless. Addressing the problems before they reach the level of homelessness through prevention and diversion. Increased employment opportunities including more jobs and better paying jobs will also help individuals at risk of becoming homeless.

The city will partner with agencies involved with the Continuum of Care and the Youth Alliance, such as the State Department of Social and Health Services, Department of Children, Youth, Families, and Juvenile Rehabilitation, to ensure that care and housing is coordinated and funded appropriately by local agencies.

The city is actively exploring other alternatives to support families and individuals at-risk of becoming

homeless as they align with the goals identified in the Consolidated Plan.

Discussion

No further discussion.

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The city underwent a substantial revision of zoning, land use, and building codes and regulations that will allow for more flexibility when building housing. It continues to investigate incentives that it can use to encourage and attract more multifamily developments in the central business district and citywide. An Affordable Housing Task Force presented recommendations to the City Council for review that point to new policies that may encourage the development of affordable housing. Alternative resources for affordable housing construction are being explored at the jurisdictional and county level.

Discussion:

AP-85 Other Actions – 91.220(k)

Introduction:

The city will continue to reach out and strengthen relationships with local partners and organizations serving low- and moderate-income individuals and families across the city. Regular interaction and conversations with the public in English and Spanish continue to be part of this strategy.

Actions planned to address obstacles to meeting underserved needs

The city will continue the dialogue with the public and service providers to ensure that City policies and practices are in concert with community efforts to overcome obstacles to employment and housing. Through the CDBG program, the city will also continue to communicate with residents of the West Walla Walla NRSA to ensure planned activities are indeed responsive to the needs of the community.

Actions planned to foster and maintain affordable housing

The city will communicate regularly with current and potential property owners and managers to identify potential barriers to maintaining affordable housing and use that information to inform annual updates of the consolidated plan and potential revisions to city policies and practices. An Affordable Housing Plan will be developed by the City as a result of the Comprehensive Plan update.

Actions planned to reduce lead-based paint hazards

The city will include lead-based-paint hazard information in community education and outreach. When undertaking housing rehab, the city will incorporate remediation of lead-based paint hazards, if conditions dictate. A local non-profit, Blue Mountain Action Council, is lead-based paint certified through the Department of Commerce.

Actions planned to reduce the number of poverty-level families

The focus on reducing housing cost burden and increasing literacy and employability levels of low-income residents, will target reduction in the number of poverty-level families. In addition, strategic CDBG investments in economic development activities will encourage job creation and business growth in low- to moderate-income neighborhoods.

Actions planned to develop institutional structure

Together with community partners, the city will improve institutional structure by helping to develop a more user-friendly approach to navigating the social service system. Coordinated entry has been a great start, but the city recognized the need for an app to help the public, emergency responders, and social

service workers navigate myriad of services that are offered by government, nonprofit, and private for-profit agencies. The city developed the One Walla Walla List (OWWL) app in 2017 and has been updating it regularly.

Data sharing agreements amongst agencies is also being pursued to help increase coordination, open dialogues of communication, break down silos, and leverage resources for improved service delivery.

Actions planned to enhance coordination between public and private housing and social service agencies

The need for enhanced coordination is critical and will require intense collaborative planning and ongoing communication. Actions taken by the city in developing the Annual Action Plan, such as conducting outreach and forming citizen input committees, will be continued in a somewhat altered format. Actions to improve coordination will be integrated with the Coordinated Entry that is currently required by the State for the Homeless Housing funds. Additionally, collaborative planning will take place among key stakeholders to plan and implement diverse methods of sharing information; methods may include web-based, social media, written materials, and radio outreach. To ensure inclusiveness, information will be shared in English and Spanish and efforts made to accommodate information sharing with special needs populations that may require alternative methods, such as for those who are visually or hearing impaired. This will be an ongoing effort over the span of the Five-Year Consolidated Plan.

In the area of economic development, partnerships are being developed between the private sector, businesses, local non-profit lenders and Community Development Financial Institutes (CDFI's) to bring useful tools to low- and moderate-income entrepreneurs and female and minority business owners to grow their economic capacity and create jobs that will benefit LMI areas.

Discussion:

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

It is anticipated that all activities funded by the CDBG program will benefit persons of low and moderate incomes. The city does not anticipate receiving any program income in the 2020 program year.

Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	100.00%